

# Resilience in U.S. Firms: Evidence from the Covid-19 Pandemic

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# Introduction

- Financial resilience is a known issue for households ●
- Resilience is also an important concept for businesses
  - Important to understand how well a business sustain an unexpected expense or loss in revenue
  - Firm resilience has strong implications for workers
- Impacts of the Covid-19 pandemic and corresponding government response provides an opportunity to study resilience of businesses in the U.S.

# Introduction

- COVID-19 pandemic hits the US in early 2020
  - Widespread cases and deaths, especially in Northeast and Midwest
  - Large losses of jobs and small businesses Employment
- Most state governments react by issuing restrictions on activity
  - Duration and intensity of these restrictions were quite varied across states and time State Stringencies
- Job losses and business closures in this time made these restrictions controversial Business Closures

# Research Questions

- How resilient are firms in the U.S. to prolonged restrictions in doing business?
  - How long can firms weather conditions without laying off workers? Without shutting down entirely?
  - Are layoffs and business failures being driven by stay-at-home orders, or are they stemming directly from the pandemic?
- How do county restrictions impact spillovers of economic activity into neighboring counties?
- Strategy: difference-in-difference specification that exploits similarities in neighboring counties combined with discontinuous government restrictions

## Preview of Results - Resilience

- Presence of stay-at-home order associated with a large and immediate drop in open small businesses in the affected county
  - Effect persists well after end of order, peaking at 10 weeks after implementation
  - Acceleration of shutdowns after 8 weeks
- Negative effects also present in employment, but at lower magnitudes

## Preview of Results - Spillovers

- The presence of a stay-at-home order in either county in a county-pair results in large reductions in movement in both directions
  - $Visitors_{closed \rightarrow open} \downarrow$
  - $Visitors_{open \rightarrow closed} \downarrow$
- No evidence for a directional spillover from closed to open county
- Reduced spillovers in neighbor county pairs which lie in different commute zones

# Roadmap

- Literature
- Data & Identification
- Resilience
  - Two Approaches / Specifications
    - Event Study
    - Broader Difference-in-Difference
  - Results
- Spillovers
  - Data
  - Empirical Specification
  - Results
- Conclusion

# Literature Review

- Financial and Economic Resilience
  - Farrell and Wheat (2018), Ahrens and Ferry (2020), Danisman (2021)
  - Piccolo and Pinto (2021), Giroud and Mueller (2017)  
**Contribution:** Studying resilience by looking at timing of firm closures and layoffs
- Impacts of the Covid-19 Pandemic/Restrictions
  - Chetty et. al (2021), Cortes and Forsythe (2020), Kurmann, Lalé, and Ta (2022)
  - Spiegel and Tookes (2021), Amuedo-Dorantes et. al (2020)  
**Contribution:** Estimate impact of Covid-19 restrictions on immediate and longer-run firm closures
- Economic Spillovers
  - Elenev et. al (2021), Bernstein et. al (2019), Chalermpong (2004), Bronars and Lott Jr. (1998)  
**Contribution:** Look at role of commute zone in county-to-county spillovers



- Stay-at-Home Orders from Spiegel and Tookes (2021)
  - County level data on the start and end dates of various lockdown measures from Spiegel and Tookes (2021)
- Main Outcome Variables
  - Womply weekly data on percentage change in open small businesses relative to January 2020 in each county<sup>1</sup>
    - Small business determined by SBA revenue thresholds
  - BLS monthly data on total non-government employment in each county
    - Also normalize based on January 2020 for consistency

Other Data

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<sup>1</sup>Sourced from Opportunity Insights

# Covid Restrictions in the United States

- Federal restrictions limited to restrictions on international arrivals
- Domestic restrictions such as stay-at-home orders and mask mandates largely issued at state and local level
- Stay-at-home orders in place in most counties in the early stages of the pandemic
  - People often still permitted to leave home for things like individual exercise
  - In most cases, all non-essential businesses required to close

# Identification Strategy

- Focus on county pairs that lie on state borders since most of the variation in stay-at-home order policies is at the state level

Map

- Exploit similarity in neighboring counties to take advantage of differences in government response despite similar pandemic levels

Evidence

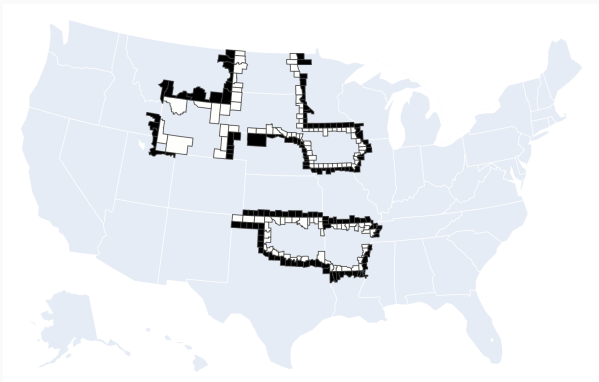
# Identification Challenges

- **Problem:** Covid-19 restrictions are issued to combat the underlying pandemic
- **Solution:** Repeat analysis removing 5 most populous counties as in Spiegel and Tookes (2021)
  - Most stay-at-home orders issued at state level
  - Restrictions likely issued in response to pandemic in the largest counties in the state
  - Can treat issued stay-at-home order in other counties as random
- **Problem:** Stay-at-home orders may cause economic spillovers and bias results
- **Solution:** Perform main analysis on county-pairs lying in different commute zones
  - Counties in the same commute zone are likely to be more connected and prone to spillovers

## First Approach: Event Study

- One challenge with studying stay-at-home orders is that most counties implemented them
- Most of the variation is in the duration and timing of stay-at-home orders
- The only true controls are the ones which were never under a stay-at-home order
- To get the most precise treatment / control distinction, start with county pairs where one county implemented one stay-at-home order and its neighbor across a state border never implemented a stay-at-home order

# Event Study Sample



- Counties in black were under 1 stay-home-order in 2020, white counties were under none

Merchants Sample

## Event Study Specification (Merchants)

$$\Delta Merchants_{i,i_n,t} = \sum_{j=-5, j \neq -1}^{23} \beta_j Event_{j,i,i_n,t} + \gamma \mathbf{X}_{i,i_n,t} + \nu_{i,i_n} + \mu_t + \epsilon_{i,i_n,t}$$

- $i$  and  $i_n$  index counties and their neighbors,  $t$  indexes weeks
- $Merchants_{i,i_n,t}$  is the percentage change in open small businesses relative to January 2020, i.e.:

$$\Delta Merchants_{i,i_n,t} \equiv \frac{Merchants_{i,t}}{Merchants_{i,Jan2020}} - \frac{Merchants_{i_n,t}}{Merchants_{i_n,Jan2020}}$$

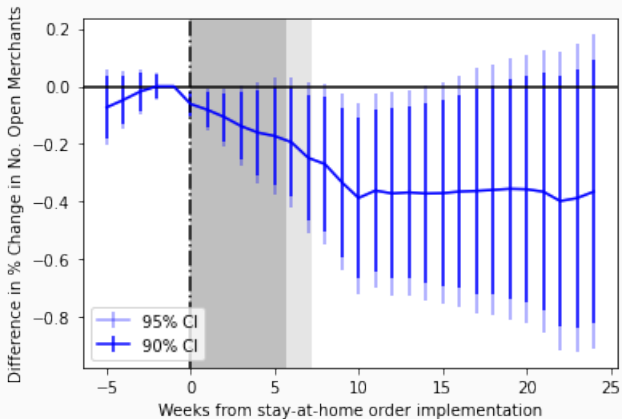
- $Event_j$  are indicators for  $j$  periods after the implementation of the stay-at-home order by the “closed” county
- $\nu$  and  $\mu$  are county-pair and time fixed effects, respectively
- Standard errors are clustered at state-pair level

**Table 1: Pre-Pandemic Balance Table**

|                 | Merchants Sample |         |         | Employment Sample |         |         |
|-----------------|------------------|---------|---------|-------------------|---------|---------|
|                 | Treated          | Control | p-value | Treated           | Control | p-value |
| Merchants       | 0.014            | 0.030   | 0.321   | -                 | -       | -       |
| Employment      | -                | -       | -       | 1.000             | 1.001   | 0.657   |
| % Food Services | 0.124            | 0.130   | 0.661   | 0.102             | 0.101   | 0.889   |
| Bank Branches   | 40.531           | 43.843  | 0.261   | 67.475            | 61.583  | 0.054*  |
| Avg. DEM Share  | 0.348            | 0.344   | 0.896   | 0.303             | 0.325   | 0.088*  |
| Population      | 80609            | 45169   | 0.027** | 28255             | 22812   | 0.156   |

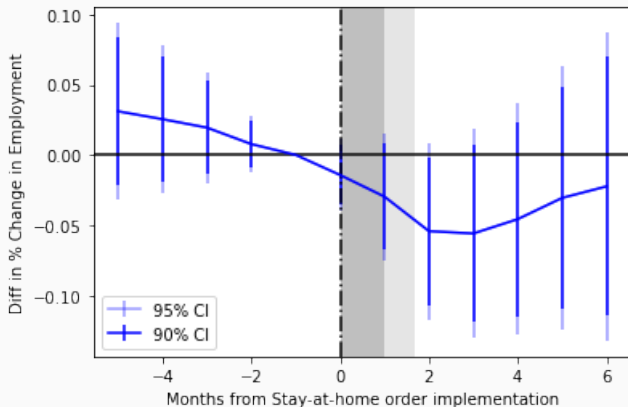


## Event Study Results (Merchants)



Without top 5 counties

## Event Study Results (Employment)



Without top 5 counties

## Second Approach: More general Difference-in-Difference specification

- Previous setup defines a experiment with once treated treatment counties bordering never treated control counties
  - At significant cost to sample size
- Much of variation in stay-at-home order policies is given by duration of the order (where both counties in the pair had one stay-at-home order)
- I use a second specification that looks more granular differences in implementation of stay-at-home orders

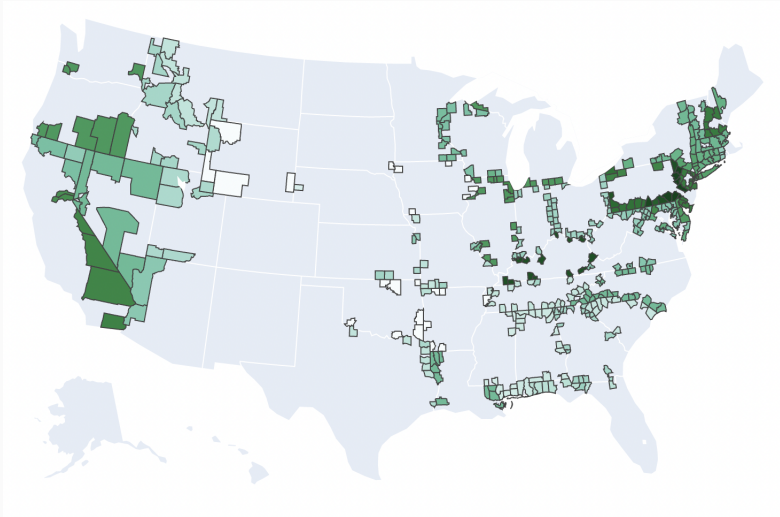
## Difference-in-Difference Specification (Merchants)

- For firm survival results, main WLS specification is given by:

$$\Delta Merchants_{i,i_n,t} = \sum_{k=-2}^5 \beta_k \Delta SAH_{i,i_n,t-2k} + \gamma \mathbf{X}_{(i,i_n),t} + \nu_{i,i_n} + \mu_t + \epsilon_{i,i_n,t}$$

- where  $i, i_n$  represent a county pair,  $t$  time (in weeks)
- $\Delta SAH_{i,i_n,t}$  is the difference in stay-at-home policy between  $i$  and  $i_n$  during time  $t$
- $\mathbf{X}$  is a vector of controls
- $\nu$  and  $\mu$  are county-pair and time fixed effects
- Standard errors are clustered at state-pair level

# Difference-in-Difference Sample (Merchants)



# Difference in Difference Results (Merchants)

|                         | $\Delta Merchants_t$  |                        |
|-------------------------|-----------------------|------------------------|
|                         | (1)                   | (2)                    |
| $\Delta SAH_{t+4}$      | -0.0209<br>(0.0144)   | -0.0105<br>(0.0121)    |
| $\Delta SAH_{t+2}$      | -0.0075<br>(0.0086)   | 0.0045<br>(0.0060)     |
| $\Delta SAH_t$          | -0.0441**<br>(0.0187) | -0.0477***<br>(0.0091) |
| $\Delta SAH_{t-2}$      | -0.0239*<br>(0.0132)  | -0.0161*<br>(0.0086)   |
| $\Delta SAH_{t-4}$      | -0.0091<br>(0.0091)   | -0.0081<br>(0.0075)    |
| $\Delta SAH_{t-6}$      | 0.0003<br>(0.0067)    | 0.0045<br>(0.0055)     |
| $\Delta SAH_{t-8}$      | -0.0150**<br>(0.0059) | -0.0129***<br>(0.0048) |
| $\Delta SAH_{t-10}$     | -0.0062<br>(0.0046)   | -0.0053<br>(0.0078)    |
| $\Delta NewDeathRate_t$ | -0.0081**<br>(0.0039) | 0.0007<br>(0.0050)     |
| R-squared               | 0.7325                | 0.7130                 |
| R-squared Adj.          | 0.7232                | 0.7025                 |
| Observations            | 12142                 | 8245                   |
| County-Pair FE          | Yes                   | Yes                    |
| Week FE                 | Yes                   | Yes                    |
| Top 5 Dropped           | No                    | Yes                    |

Significance codes: \*: 0.1, \*\*: 0.05, \*\*\*: 0.01

# Difference in Difference Results (Employment)

|                             | $\Delta Employment_t$ |                        |
|-----------------------------|-----------------------|------------------------|
|                             | (1)                   | (2)                    |
| $\Delta SAH_{t+2}$          | 0.0053<br>(0.0051)    | 0.0027<br>(0.0038)     |
| $\Delta SAH_{t+1}$          | 0.0048<br>(0.0105)    | 0.0043<br>(0.0064)     |
| $\Delta SAH_t$              | -0.0074<br>(0.0089)   | -0.0079<br>(0.0052)    |
| $\Delta SAH_{t-1}$          | -0.0107**<br>(0.0044) | -0.0182***<br>(0.0051) |
| $\Delta SAH_{t-2}$          | 0.0005<br>(0.0051)    | -0.0099*<br>(0.0053)   |
| $\Delta NewDeathRate_t$     | 0.0002<br>(0.0020)    | 0.0009<br>(0.0019)     |
| $\Delta NewDeathRate_{t-1}$ | -0.0022<br>(0.0018)   | -0.0036**<br>(0.0016)  |
| $\Delta NewDeathRate_{t-2}$ | -0.0041*<br>(0.0021)  | -0.0050**<br>(0.0022)  |
| R-squared                   | 0.5762                | 0.5449                 |
| R-squared Adj.              | 0.5281                | 0.4930                 |
| Observations                | 8460                  | 6990                   |
| County-Pair FE              | Yes                   | Yes                    |
| Month FE                    | Yes                   | Yes                    |
| Top 5 Dropped               | No                    | Yes                    |

Significance codes: \*: 0.1, \*\*: 0.05, \*\*\*: 0.01

## Do Spillover Effects Drive Results?

- Part of the difference in counties may be explained by spillover effects
  - If county A is closed and B is open, then some people from county A may take their shopping to county B instead of not shopping at all
  - This will exaggerate the importance of the shutdown on the difference between counties
- Previous results account for possible spillover impacts by restricting sample to neighbor county pairs that do not lie in the same commute zone
- Foot-traffic data allows us to directly estimate spillover affects caused by stay-at-home orders and test the assumption used in the main results

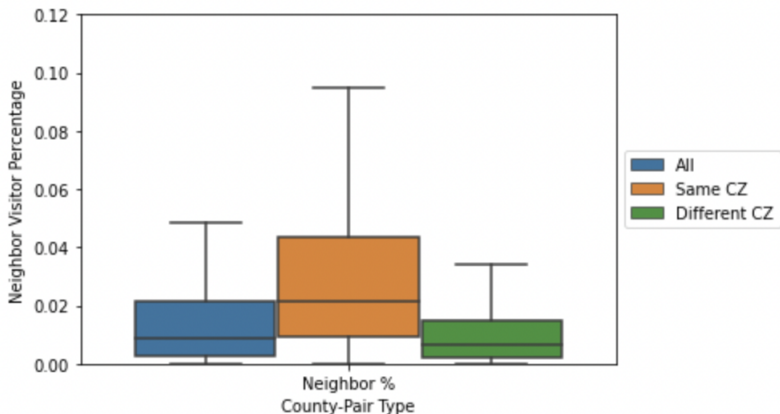


# Safegraph Data

- Weekly foot traffic data in various places of interest throughout the United States in 2020
  - Raw data of roughly 200 million observations
- Contains detailed information on visitors such as home census block group
- I drop all observations with less than 5 visits in a week since this data is changed to protect privacy
  - Any establishment with fewer than 5 visitors gets listed as having 5 visitors
- Transformed this data to county-pair level with number of visitors traveling between the two counties in both directions

## Neighbor Visitor Percentage by County-Pair Type

- Looking at county pairs, we see that the percentage of visitors that come from the neighboring county is indeed smaller in pairs that are in two different commute zones



## Spillovers Specification

- To estimate spillovers effects, I use the following specification

$$\begin{aligned}y_{i,i_n,t} &= \beta_1 \text{Rel.Closed}_{i,i_n,t} + \beta_2 \text{Rel.Open}_{i,i_n,t} \\ &+ \beta_3 (\text{Rel.Closed}_{i,i_n,t} \times \text{DCZ}_{i,i_n}) + \beta_4 (\text{Rel.Open}_{i,i_n,t} \times \text{DCZ}_{i,i_n}) \\ &+ \gamma \mathbf{X}_{(i,i_n),t} + \nu_{i,i_n} + \mu_t + \epsilon_{(i,i_n),t}\end{aligned}$$

- where  $y_{i,i_n,t}$  is one of 3 measures of travel between the two counties
  - (1): Visitors (per capita) from county  $i_n$  to county  $i$
  - (2): Visitors (per capita) from county  $i$  to county  $i_n$
  - (3): Ratio of (1) to (2)

$$\text{VisitorRatio}_{i,i_n,t} \equiv \frac{\text{Visitors}_{i_n \rightarrow i,t}}{\text{Visitors}_{i \rightarrow i_n,t}}$$

- Rel. Closed  $\equiv \mathbb{1}(\Delta\text{SAH} > 0)$ , Rel. Open  $\equiv \mathbb{1}(\Delta\text{SAH} < 0)$

## Results on Spillovers - Inter-county Visitors

|                                      | Neighbor County to Main County Visitors <sub>t</sub> |                            |
|--------------------------------------|--|----------------------------|
|                                      | (1)  | (2)                        |
| <i>Rel. Closed<sub>t</sub></i>       | -626.3188***<br>(180.9939)                           | -407.1668***<br>(131.4806) |
| <i>Rel. Open<sub>t</sub></i>         | -408.0482***<br>(154.5871)                           | -221.2564**<br>(98.5817)   |
| <i>Rel. Closed<sub>t</sub> × DCZ</i> | 592.5045**<br>(236.9369)                             | 478.5878***<br>(146.4631)  |
| <i>Rel. Open<sub>t</sub> × DCZ</i>   | 438.7342**<br>(170.4588)                             | 230.5418**<br>(114.4471)   |
| R-squared                            | 0.9468   | 0.9553                     |
| R-squared Adj.                       | 0.9457   | 0.9543                     |
| Observations                         | 60318  | 48722                      |
| County-Pair FE                       | Yes  | Yes                        |
| Week FE                              | Yes  | Yes                        |
| Top 5 Dropped                        | No   | Yes                        |

Significance codes: \*: 0.1, \*\*: 0.05, \*\*\*: 0.01

Other Direction

## Results on Spillovers - Visitor Ratio

|                                      | Visitor Ratio <sub>t</sub> |                     |
|--------------------------------------|----------------------------|---------------------|
|                                      | (1)                        | (2)                 |
| <i>Rel. Closed<sub>t</sub></i>       | 1.9601<br>(1.8989)         | -0.7979<br>(0.8034) |
| <i>Rel. Open<sub>t</sub></i>         | -2.1420<br>(1.7743)        | 1.0629<br>(1.3435)  |
| <i>Rel. Closed<sub>t</sub> × DCZ</i> | -3.3133*<br>(1.9739)       | 0.0812<br>(1.0098)  |
| <i>Rel. Open<sub>t</sub> × DCZ</i>   | -0.2042<br>(1.8784)        | -0.9648<br>(1.6484) |
| R-squared                            | 0.6345                     | 0.6562              |
| R-squared Adj.                       | 0.6265                     | 0.6486              |
| Observations                         | 56778                      | 45370               |
| County-Pair FE                       | Yes                        | Yes                 |
| Week FE                              | Yes                        | Yes                 |
| Top 5 Dropped                        | No                         | Yes                 |

*Significance codes: \*: 0.1, \*\*: 0.05, \*\*\*: 0.01*

## Discussion and Policy Implications

- Negative effects found on both employment and open small businesses
  - Effects on employment are smaller
  - More evidence that employment was rebounding by year-end than open small businesses
- As discussed in Hubbard and Strain (2021), more non-payroll expense aid may have been beneficial
- In future emergency scenarios, more effort should be made to make sure small businesses in particular have adequate access to financing

- Explore the impacts of other NPIs, such as school and restaurant closures and mask mandates on economic outcomes
- Further analysis with other dependent variable data that can identify mechanism behind closures
  - Dun & Bradstreet data on firm financial health
  - Data on bankruptcies instead of closures

# Conclusion

- Stay-at-home orders caused increased shutdowns of small businesses
- Many firms were only resilient enough to remain open for 8 weeks after the order began
  - This despite the fact that the duration of these orders was shorter
- Firms quick to resort to layoffs, however county employment recovered faster
- Covid restrictions cause reductions in inter-county travel
  - No evidence of a directional spillover
  - Spillovers reduce in county pairs that lie in different commute zones



# Resilience is Insufficient in most American Households



## Only 39% of Americans can afford a \$1,000 emergency expense

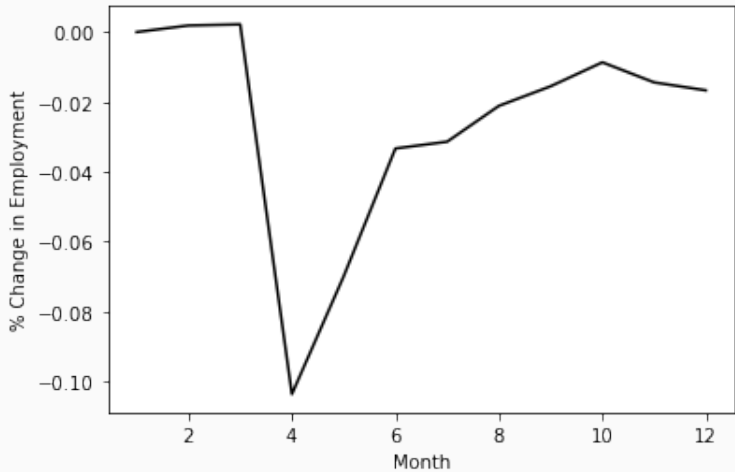
By [Anna Bahney](#), CNN Business

Updated 5:29 PM EST, Mon January 11, 2021

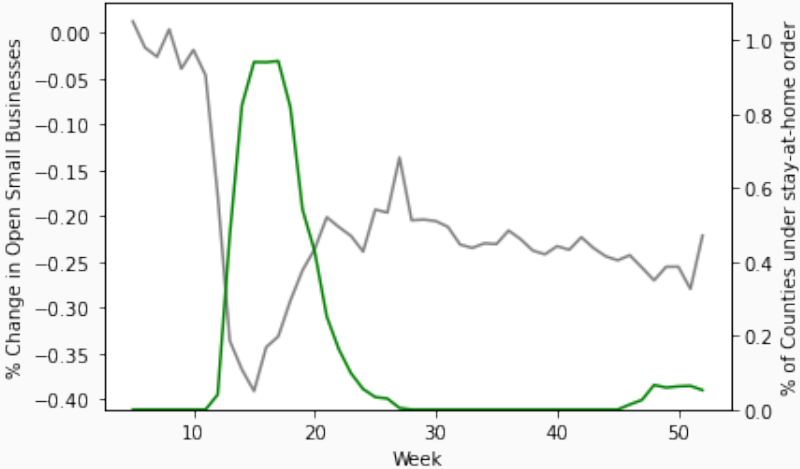


Intro

# Change in Employment over 2020

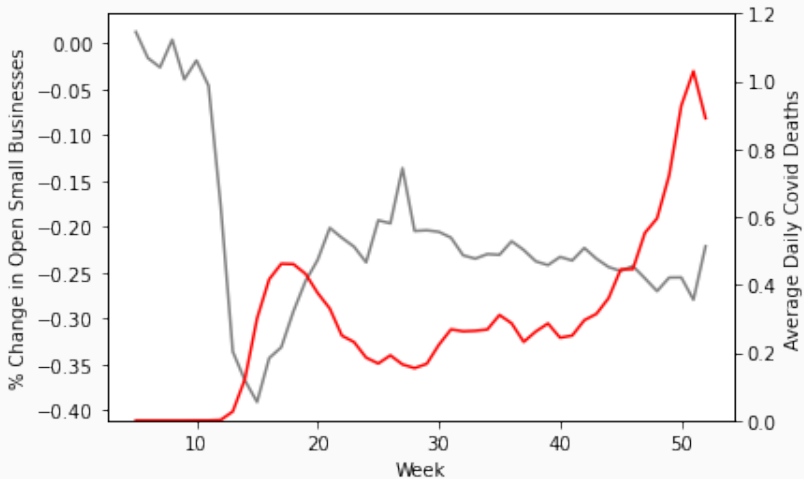


# Small Businesses Closures in 2020

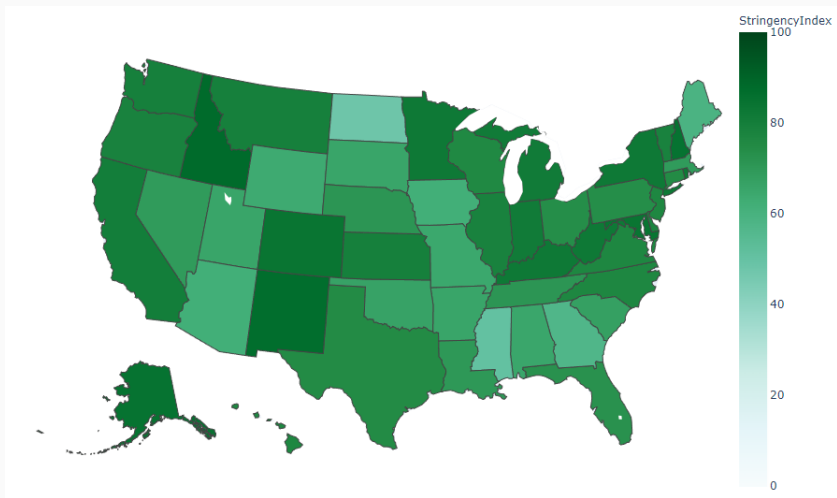


Intro

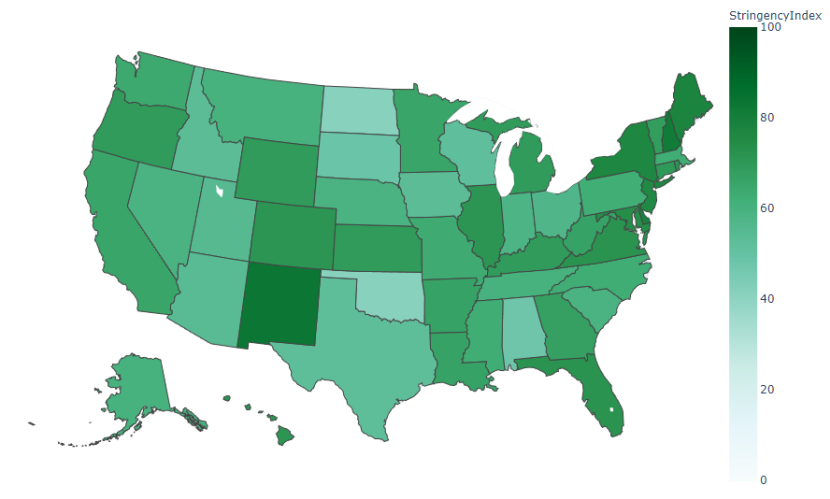
# Small Businesses Closures in 2020



## Stringency Index by State, April 2020



# Stringency Index by State, June 2020



## Other Data Sources

- County border data from Census' County Adjacency File
- COVID-19 deaths from New York Times<sup>2</sup>
- Commute Zone data from Autor and Dorn (2013)
- Industry composition data from Census' County Business Pattern
- Bank Branches from FDIC
- Political data from MIT Election Lab

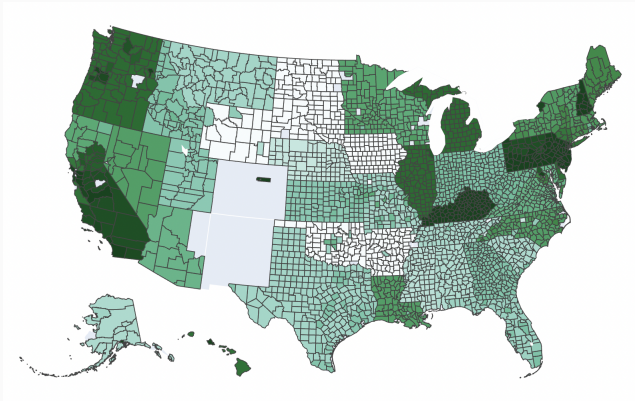
[Back](#)

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<sup>2</sup>Sourced from Opportunity Insights

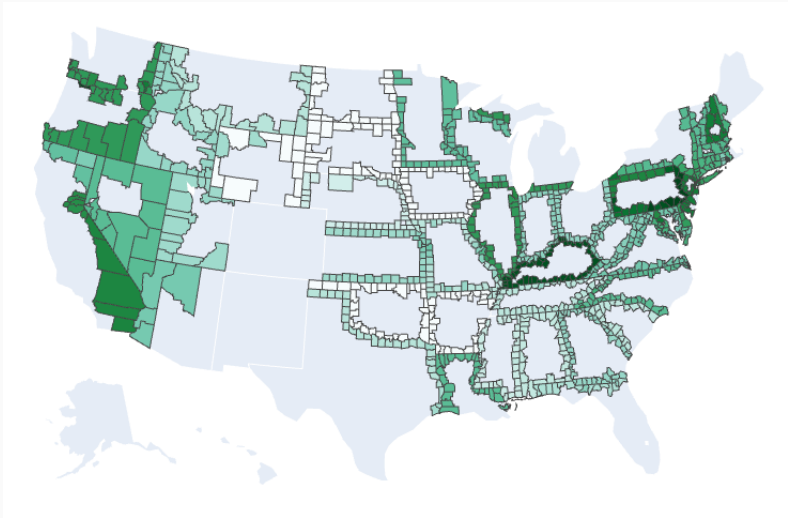
# County Variation - Days Under Active Stay at Home Order

- There is some variation across different counties in the same state, but most of the variation is across state borders

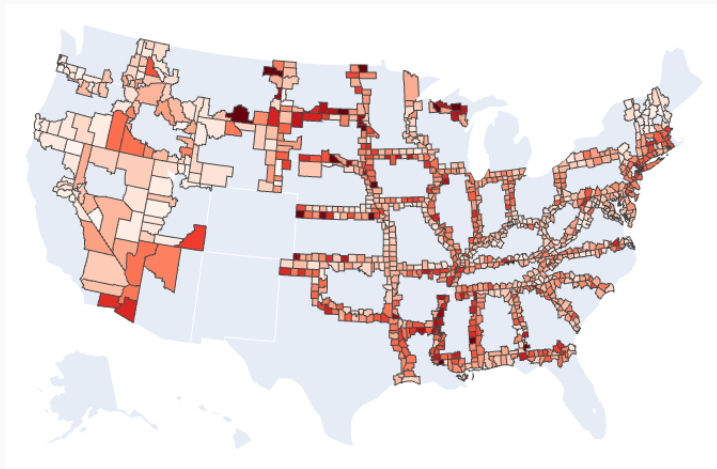




## Restrictions Discontinuous at Border

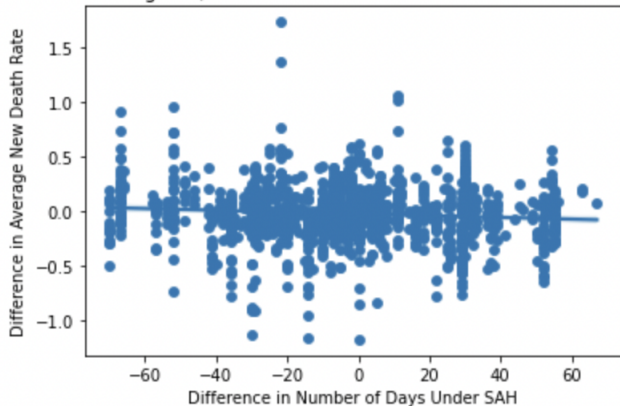


# COVID-19 Deaths Not Discontinuous



# Deaths Don't Correlate With Stay-at-home Orders in the Sub-sample

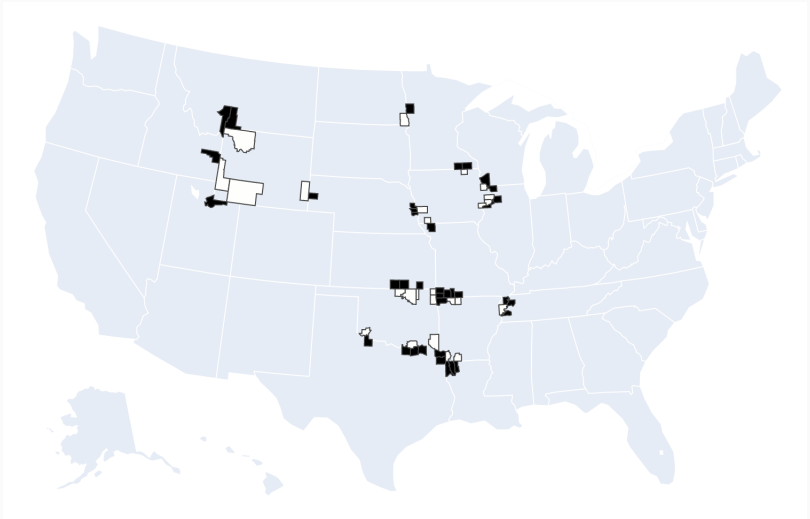
Relation Between Neighbor/Self SAH Order Difference and New Death Rate Difference



## Summary Statistics in All Counties vs Border Counties

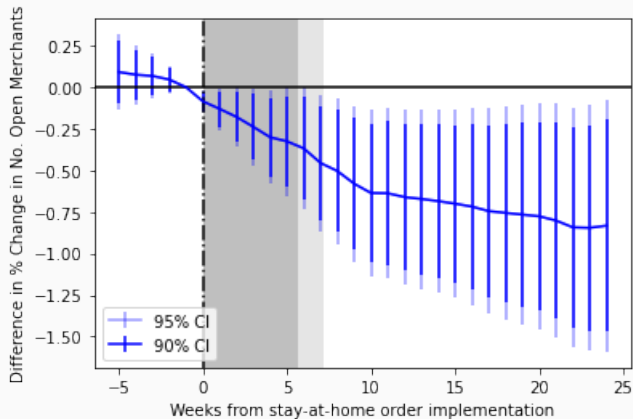
|                        | Full Data | Border Counties | Border Counties<br>with Diff. CZ Neighbor |
|------------------------|-----------|-----------------|---|
| N                      | 2989      | 1105            | 923                                       |
| Stringency Index       | 43.821    | 43.689          | 43.531                                    |
| SAH                    | 0.123     | 0.125           | 0.123                                     |
| New Death Rate         | 0.333     | 0.328           | 0.333                                     |
| Avg. DEM Vote Share    | 0.359     | 0.357           | 0.351                                     |
| % Food Services        | 0.112     | 0.115           | 0.115                                     |
| # Bank Branches (p.c.) | 43.029    | 43.603          | 45.322                                    |
| Population             | 105424    | 102558          | 94596                                     |

# Event Study Sample (Merchants)



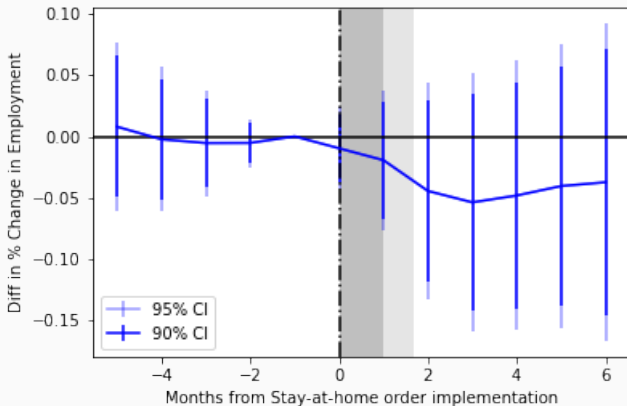
[Back](#)

# Event Study Results (Merchants) Without Top 5



Back

# Event Study Results (Employment) Without Top 5



Back

# Spillovers - Self to Neighbor

|                                      | Main County to Neighbor County Visitors <sub>t</sub> |                            |
|--------------------------------------|--|----------------------------|
|                                      | (1)  | (2)                        |
| <i>Rel. Closed<sub>t</sub></i>       | -170.3127***<br>(49.5822)                            | -53.8137<br>(43.4909)      |
| <i>Rel. Open<sub>t</sub></i>         | -268.9482***<br>(63.8029)                            | -291.2850***<br>(101.7833) |
| <i>Rel. Closed<sub>t</sub> × DCZ</i> | 254.0445***<br>(56.7189)                             | 137.5031***<br>(47.5937)   |
| <i>Rel. Open<sub>t</sub> × DCZ</i>   | 283.2866***<br>(68.3146)                             | 223.7066**<br>(107.4454)   |
| R-squared                            | 0.9536   | 0.9632                     |
| R-squared Adj.                       | 0.9526   | 0.9624                     |
| Observations                         | 60318  | 48722                      |
| County-Pair FE                       | Yes  | Yes                        |
| Week FE                              | Yes  | Yes                        |
| Top 5 Dropped                        | No   | Yes                        |

Significance codes: \*: 0.1, \*\*: 0.05, \*\*\*: 0.01

Back